



COST Action E 51

**Integrating Innovation and Development Policies for the
Forest Sector**

**COUNTRY REPORT
PHASE I
ITALY**

May 2006

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1 Introduction

This paper presents the preliminary results of Phase I of the COST Action E 51 on "Integrating Innovation and Development Policies for the Forest Sector" related to Italy.

The paper is the result of the cooperative work carried out by Luca Cesaro from the National Institute for Agricultural Economics (INEA – *Istituto Nazionale di Economia Agraria*) and Laura Secco from the Department of Land and Agro-forestry Systems – Faculty of Agriculture – University of Padova, under the coordination of Davide Pettenella from the same institutions.

Other members of the Cost Action, namely Francesco Carbone from University of Tuscia, Lorenzo Ciccarese from the Italian State Environmental Agency (APAT – *Agenzia per la Protezione dell'Ambiente e per I Servizi Tecnici*) and Paolo Foglia from the Institute for Ethical and Environmental Certification (ICEA – *Istituto di Certificazione Etico-Ambientale*) are expected to give their contribution to the team work in the near future.

To better frame the analysis of the planning instruments discussed in the paper it is important to point out that, after a long process of reform started in the '70s (with two *referenda* aimed at the abolishment of the former Ministry of Agriculture and a Constitution reform), the State has no competence in the forest sector anymore being all the responsibilities under the Regional administrations (or the two Autonomous Provinces), while in the fields of environmental protection and innovation the State and the Regional administrations share a responsibility in policy implementation.

2 Innovation area in the country

In the following table a list the most important product, process, marketing, organisational and institutional innovations in the forest sector in Italy is presented. Innovations in territory-based services and value added chain are reported separately.

The list of seemingly important innovation areas in Italy has been used for analysing a series of plans and programmes recently approved by Italian institutions dealing with the forestry sector.

Table 1: Innovation areas: Please list the max 6-8 most important innovation areas for your country

| Area | Territory based services | Value added chain |
|----------------------------------|--|--|
| Type | | |
| Product | Creation of new recreational, educational, tourist, sport services in the forest | Pellets and other wood-based products for energy |
| Process | Meso-scale forest planning | <ul style="list-style-type: none"> • Biomass for energy: local short production chains (integration of forest with wood energy use, ESCO, heating supply services, ...) • New grading systems for logs |
| Marketing method | Creation of new local market for wood and non wood products | New timber selling approaches and tools (i.e. associated auctions, direct sales, e-marketing, certification of origin and of well managed forest, traceability systems,...) |
| Organisational model | Local association of forest owners/managers | Creation of systems of licences for harvesting companies and single forest workers |
| Institutional innovations | New forms of local partnerships | <ul style="list-style-type: none"> • Creation of stable systems of stakeholders consultation • Outsourcing and privatisation • GPP |

In the table below we specify the documents analysed for each of the seven policy areas defined in the template developed by the Action coordinators.

Table 2: Documents for Task 1

| |
|--|
| <p>Forest Policy (Regional or National Forest Programme): Document: Linee guida di programmazione forestale – Decreto 16.6.2005 Publication Date: 2005 Website: http://www.ambiente.it/impresa/legislazione/leggi/2005/decreto16-06-2005.htm Supplementary documents: Name and ref. number</p> |
|--|

Editor: D.Pettenella

Forest Based Sector Policy (Sector Policy Strategy), if any:

Document: Linee di indirizzo per la valorizzazione delle risorse forestali e montane – Provincia Autonoma di Trento

Publication Date: 2004

Website:

http://www.giunta.provincia.tn.it/binary/pat_giunta/documenti/linee_guida_foreste.1115728326.pdf

Editor: L.Secco

Document: REGIONE LOMBARDIA - Direzione Generale Agricoltura Servizio Ambiente Rurale e Politiche Forestali - LINEE GUIDA DI POLITICA FORESTALE REGIONALE

Publication Date: 2001

Website: http://www.agricoltura.regione.lombardia.it/admin/rla_Documenti/1-224/linee_guida.rtf

Editor: L.Secco

Innovation Policy (Regional or National Reform Programme):

Document: PICO-Piano per l'Innovazione, la Crescita e l'Occupazione. Piano italiano in attuazione del rilancio della Strategia europea di Lisbona

Publication Date: 2005

Website:

http://politichecomunitarie.it/Politiche_Comunitarie/UserFiles/Lisbona/PICO.pdf

Editor: D.Pettenella

Rural Development Policy (Regional or National Rural Dev. Programme, Forestry Part):

Document: Programma di Sviluppo Rurale della Regione Veneto

Publication Date: 2006

Website: <http://www.regione.veneto.it/Economia/Agricoltura+e+Foreste/Sviluppo+Rurale/>

Editor: L.Cesaro

Document: Piano di Sviluppo Rurale della Regione Umbria

Publication Date: 2006

Website: <http://www.agriforeste.regione.umbria.it/canale.asp?id=678>

Editor: L.Cesaro

Regional Development Policy (Regional or National Regional Dev. Programme):

Document: Programma Operativo Regionale della Regione Veneto

Publication Date: 2006

Website:

<http://www.regione.veneto.it/Economia/Programmi+Comunitari/Nuova+programmazione+2007+-+2013/>

Editor: L.Cesaro

Document: Patto per lo sviluppo della Regione Umbria

Publication Date: 2006

Website:

http://www.pattoperlosviluppo.regione.umbria.it/resources/materiale_base/patto_sviluppo_umbria.PDF

Editor: L.Cesaro

Sustainable Development Policy (Regional or National Sustainable Dev. Strategy):

Document: Piano Nazionale per lo Sviluppo Sostenibile in attuazione dell'Agenda XXI; Fondo per la promozione dello sviluppo sostenibile: Annual programs of activity

Publication Date: 1993

Website: http://www.cipecomitato.it/Ricerca_Delibere.asp

Editor: F.Carbone

Renewable Energy Policy (Regional or National renewable Energy Strategy):

Document: Programma nazionale per la valorizzazione delle biomasse agricole e forestali

Publication Date: 1998

Website: http://www.regione.piemonte.it/repository/agri/leggi/legge_190.pdf

Editor: L.Ciccarese

3 Forest policy – National Forest Programme

3.1 General information

Table 3: Part A - General document information

| | |
|---|--|
| Name: | Guide Lines for forest sector planning – Ministerial Decr. 16.6.2005 (Linee guida di programmazione forestale – Decreto 16.6.2005) |
| Adoption: | <input type="checkbox"/> Parliament <input type="checkbox"/> Government <input checked="" type="checkbox"/> Ministry: Min of Environment and Territory Protection <input type="checkbox"/> Others: _____ <input type="checkbox"/> No formal approval Level: <input checked="" type="checkbox"/> National <input type="checkbox"/> Regional <input type="checkbox"/> Local Adoption date: 2005 |
| Validity period: | no clear definition, but in the last article there is a reference to 2007 in terms of budget resources |
| Revision: | No revision made of former documents; no updating of the plan is mentioned |
| Monitoring/ Evaluation: | No mentioned in the document |
| Related documents: | All the international agreements and the frame state regulations dealing with forest matters |
| Geographical scope: | <input checked="" type="checkbox"/> National <input type="checkbox"/> Regional; name: _____ <input type="checkbox"/> Local, name: _____ |
| Budget: | No special provision; budget resources (not mentioned) are those ones ordinarily available in the Regions and Autonomous Provinces |
| General description of contents as written in document | |
| Objective of the document | To present the general objectives of forest policy in Italy, in accordance with the indications and commitments defined at international level. |
| Priorities | Three “strategic objectives” are defined in the document: <ul style="list-style-type: none"> • Environmental resources protection • Increased competitiveness of the wood chain • Development of socio-economic conditions of the workers and local communities involved in forest management |
| Structure | The plan is organised in 5 sections: <ul style="list-style-type: none"> - Italian forest resources (descriptive) - General remarks related to forest policy - Strategic objectives (see above) - Criteria for SFM, a section internally organised under the 6 criteria defined by the MCPFE - Budgeting |
| Measure Areas | No special measures are introduced by the Guide lines |
| Follow-up / Implementation | |
| Follow-up measures: | <input checked="" type="checkbox"/> No follow-up activities so far <input type="checkbox"/> New or adapted funding programme(s) /budget line; name: _____ <input type="checkbox"/> New or adapted regulations/laws; name: _____ <input type="checkbox"/> New or adapted informational campaigns/instruments; name: _____ <input type="checkbox"/> New or restructured institutions/organisations; name: _____ <input type="checkbox"/> Implementation in forest policy: _____ |
| General comment: | This is a very general document presenting the main objectives of forest policy to be implemented by the Regions and Autonomous Provinces |

3.2 Integration of innovation

Table 4: Part B - Overall Innovation Orientation

| | |
|---|--|
| Overall innovation orientation | Occurrence of the <u>more generic terms</u> 'innovation' or synonyms <input type="checkbox"/> never <input checked="" type="checkbox"/> sometimes <input type="checkbox"/> frequently |
| | Occurrence of the forest sector ' <u>innovation frontier</u> ' <input type="checkbox"/> never <input checked="" type="checkbox"/> sometimes <input type="checkbox"/> frequently |
| | occurrence of the <u>terms</u> that are related to innovation, for example entrepreneurship, diversification, competitiveness <input type="checkbox"/> never <input checked="" type="checkbox"/> sometimes <input type="checkbox"/> frequently Terms used: competitiveness, improved knowledge of the sector, research and innovation (esp. In harvesting) |
| | Further comments on overall innovation orientation of the document: |
| Relevance of innovation: | <input type="checkbox"/> No relevance at all <input type="checkbox"/> Marginal issue <input checked="" type="checkbox"/> One issue among others <input type="checkbox"/> Important issue <input type="checkbox"/> Central issue Comments: |
| Degree of specification: | <input checked="" type="checkbox"/> very general <input type="checkbox"/> rather general <input type="checkbox"/> very specific |
| Understanding of innovation policy | <input checked="" type="checkbox"/> Predominately traditional science and technology policy <input type="checkbox"/> Traditional S&T policy with systemic elements <input type="checkbox"/> Systemic innovation policy with S&T policy elements <input type="checkbox"/> Predominantly systemic innovation policy |
| Goals and objectives: No specific objectives in the field of innovation are reported. | |
| Issues, problems and related topics: The documents, in its more detailed part, presents a list of the MCPFE indicators. | |
| Innovation areas: association among forest owners, new forest planning instruments, new systems of timber selling, certification, promotion of services (recreation, tourism, C fixation, ...) but without any reference to new systems for environmental services payment. | |
| General comment: the documents is very general in its strategic objectives and provides only generic indicators for SFM based on the MCFPE; in this way it does not get into conflict with the Regional authorities which, as pointed out in the Introduction, have all the responsibilities in the field of forest policy | |

Table 5: Part B - Innovation Support Measures

| | | |
|--|--|--|
| Innovation support measures | Research and Development | No one |
| | Diffusion of innovation | Not considered |
| | Strengthening the knowledge base | There is only a general reference to this topic |
| | Strengthening interaction | Strengthening interaction between State and Regions is an implicit objectives of the document, but without any specific reference to the innovation policy |
| | Demand creation | Not considered |
| | Improving frame conditions | Not considered |
| | Comments | |
| Priorities | Not considered | |
| Assessment of overall relevance | Extremely limited | |
| Promotion of innovation | Not considered | |
| General comment: | Innovation is not a key point considered in the document | |

Table 6: Part B - Cross-sectoral coordination

| | |
|---|--|
| Policy formulation | |
| Co-ordination with other processes and documents | As written before, strengthening interaction between State and Regions is an implicit objectives of the document |
| Administrative Co-ordination: | <input type="checkbox"/> between different sections/departments within the same ministry; specify: ____ <input type="checkbox"/> between different ministries, specify: ____ <input type="checkbox"/> between ministries and other public organizations / agencies, specify: This is a very crucial and weak point of the document that has been approved by the Ministry of Environment apparently without a clear and string involvement of the Ministry of Agricultural and Forest Policy. Ministry of University and Research is not even mentioned. |
| Stakeholder involvement | <input type="checkbox"/> Forestry: name most important organisations: ____ <input type="checkbox"/> Forest-based industries: name most important organisations: ____ <input type="checkbox"/> Agriculture: name most important organisations: ____ <input type="checkbox"/> Tourism: name most important organisations: ____ <input type="checkbox"/> Energy: name most important organisations: ____ <input type="checkbox"/> Environment: name most important organisations: ____ <input type="checkbox"/> Other sector: ____: name most important organisations: ____ <input type="checkbox"/> Other sector: ____: name most important organisations: ____ Comments: the document is not mentioning any organisation. No information are provided on stakeholders involvement during the document preparation |

| | |
|--|---|
| Coordination mechanisms: | <input type="checkbox"/> Formal (central) coordination body; name: _____ <input type="checkbox"/> Formal coordination process <input type="checkbox"/> Inter-sectoral working groups <input type="checkbox"/> Inter-sectoral advisory body <input type="checkbox"/> Formal mandatory consultation process <input type="checkbox"/> Formal voluntary consultation process <input type="checkbox"/> Informal consultations (please describe _____) <input checked="" type="checkbox"/> Others: The problem of coordination is not mentioned in the document that is assuming the current state of coordination as a constraint |
| Policy Implementation: in the last section of the document it is stated that it is up to the Regional Forest Programme to consider the problems of forest policy implementation | |
| Responsible actors and their roles: | The Regions and the Autonomous Provinces |
| Level of delegation | <input checked="" type="checkbox"/> Decentralized, e.g. <input type="checkbox"/> Central, e.g. ministry, public agency <input type="checkbox"/> Outsourced to private actors <input type="checkbox"/> Local, e.g. by municipalities <input type="checkbox"/> Regional, e.g. by regional public actors <input type="checkbox"/> Others: _____ |
| General comment | See above |

4 Forest-based sector policy

4.1 General information

Table 7a: Part A - General document information

| | |
|--|--|
| Name: | Guidelines for forest and highland's resources improving <i>(Linee di indirizzo per la valorizzazione delle risorse forestali e montane)</i> |
| Adoption: Please mark by whom and at which level the document is adopted | <input type="checkbox"/> Parliament X Government <input type="checkbox"/> Ministry: _____ <input type="checkbox"/> Others: _____ <input type="checkbox"/> No formal approval Level: <input type="checkbox"/> National <input type="checkbox"/> Regional X Local Adoption date: September, 24 - 2004 |
| Validity period: | Not stated. |
| Revision: | Regular revision/update of the document not planned. |
| Monitoring/ Evaluation: | The document is not formally monitored. Its implementation has not been evaluated. An evaluation is not foreseen. |
| Related documents: | No related documents. |
| Geographical scope: | <input type="checkbox"/> National <input type="checkbox"/> Regional; name: X Local, name: Autonomous Province of Trento |
| Budget: | No budget allocated. |
| General description of contents as written in document | |
| Objective of the document | To provide a set of strategic objectives and criteria to address the future actions for the improvement of forest and mountain resources in Trento province area. Through such strategic guidelines and criteria, a full comprehensive and coordinated reorganisation of the instruments to manage forests, fauna, protected areas and mountain watersheds is planned, taking into account the innovations and new trends at national/international scale and the society's new demands. |
| Priorities | Strategic objectives: I) Watersheds and soil protection, human settlements security, risks monitoring; II) quality of the highland, the life and the cultural landscape; III) forest resources conservation and management for socio-economic development. Instruments: a) regulatory/legislative framework revision; b) planning and programming tools revision; c) organisational systems adjustment. |
| Structure | 1. Introduction (international and local framework and background). 2. Guidelines' general goals (brief list of the main strategic objectives and basic principles). 3. Strategic objectives (in detail; see section "Priorities" above): 3.1 Objective I, 3.2 Objective II, 3.3. Objective III (each Strategic Objective's chapter is divided into Functional objectives and Strategies). 4. Instruments (in detail; see section "Priorities" above). 5. Conclusions. Two annexes: i) a table summarizing strategic objectives, functional objectives and strategies; ii) references. |
| Measure Areas | Revision, adjustment and updating at local level (Trentino region) - taking into account international and national changes and innovations as well as new demands and attitudes of the society – of three main areas: 1) regulatory and legislative framework; 2) forests and highlands planning and programming tools; 3) institutional setting and organisational systems. |
| Follow-up / Implementation | |

| | |
|----------------------------|--|
| Follow-up measures: | <input type="checkbox"/> No follow-up activities so far <input type="checkbox"/> New or adapted funding programme(s) /budget line; name: X New or adapted regulations/laws; name: not yet approved, only a proposal for a new forest law at local level (Autonomous Province of Trento) which should bring together and introduce innovations into the various sub-sectorial old laws. The public forest authority within the Autonomous Province of Trento (Forests and Fauna Service) has significantly contributed to the law proposal design. <input type="checkbox"/> New or adapted informational campaigns/instruments; name: <input type="checkbox"/> New or restructured institutions/organisations; name: X Implementation in forest policy: 1) identification of the local institutions (not explicitly mentioned) that will be in charge for the new Forests and Highlands Management Plans; 2) launch of a pilot project (in Fassa Valley) to test and adjust the new planning systems (the mentioned Plans developed at meso-scale level). |
| General comment: | Further research is needed on: <ul style="list-style-type: none"> • how to organise and implement real participatory processes in decision-making about forest resources planning and programming; • how realise effective public reporting and communication in order to contribute to develop public awareness on forests' roles and to give motivations for responsibilities' sharing; • how to assess the economic values of forests' environmental and social services by means of practical and cheap tools (i.e. limiting, whenever possible, the use of too much sophisticated, complex and expensive evaluation systems); • how to implement environmental and social services payment systems, in terms of institutional and legal framework setting, contractual agreements, innovative marketing, technological developments, etc. Further reference sources used: <ul style="list-style-type: none"> • Descriptive report presenting the proposal for a new forest law at the Council of Trento Autonomous Province. Available at: http://www.consiglio.provincia.tn.it/documenti_pdf/idap_41686.pdf • Annual Report on the Forests and Fauna Service's Activities 2005. Part 1 and Part 2. Available at: http://www.foreste.provincia.tn.it/pubblicazioni/relazione1.pdf and http://www.foreste.provincia.tn.it/pubblicazioni/relazione2.pdf |

Table 7b: Part A - General document information

| | |
|--|---|
| Name: | Regional Agricultural Plan 2000-2002 – Lombardia Forest Policy Guidelines (where 'regional' refers to Lombardia Administrative Region – in North Italy) <i>(Regione Lombardia – Piano Agricolo Triennale Regionale 2000-2002 - Linee guida di politica forestale regionale)</i> |
| Adoption: Please mark by whom and at which level the document is adopted | <input type="checkbox"/> Parliament X Government <input type="checkbox"/> Ministry: _____ <input type="checkbox"/> Others: _____ <input type="checkbox"/> No formal approval Level: <input type="checkbox"/> National <input type="checkbox"/> Regional X Local Adoption date: 06/07/2001 (D.G.R. n VII/5410; published in B.U.R.L. n. 31, date: 30/07/2001) |
| Validity period: | Formally 2001-2003. But the document is still considered as a fundamental basis to address actions, measures, programming, etc. in the forestry sector in Lombardia region (together with the new Rural Development Programme 2007-2013). |
| Revision: | Not planned; not taken place yet, at least as a specific, separated process (but implicitly included in the recent definition of the local Rural development Programme 2007-2013 as regards the forest measures). |
| Monitoring/ Evaluation: | No |
| Related documents: | Not closely related documents. The document is considered to be part of the 3-years plan for the agriculture sector, with special reference to the objective 3.4.6 of the RDP 2000-2006 (and to its 2 forestry measures/actions: "Afforestation/reforestation of agriculture lands", "Other forestry measures"). |
| Geographical scope: | <input type="checkbox"/> National <input type="checkbox"/> Regional; name: _____ X Local, name: Lombardia Region |
| Budget: | No budget allocated in the document. |
| General description of contents as written in document | |
| Objective of the document | To provide guidelines to address the actions to support the forestry sector according to 2 main objectives: Conservation, management and improvement of forest areas and products; Protection measures against pests, diseases and forest fires. |
| Priorities | <ul style="list-style-type: none"> • Forest policy differentiation between mountain forests and plains forests. • Growing role assigned to meso-scale forest planning (Piani di Indirizzo Forestale) and their integration/coordination with other land-use planning instruments at local scale (Provinces). • Promotion of forests multi-functions (large range of products and services) • Forest resources analysing and monitoring. |
| Structure | <ol style="list-style-type: none"> 1. How the document fits into the other, general rural development programs 2. Description of the forest resources, main critical points, key issues. 3. Strategic directions for the development of forestry sector: actual policies, 3 main principles to orient the actions (forests multifunctionality, forests within general land-uses planning, institutions and main economic actors) 4. Specific measure areas (Employment and job opportunities from forests; Products and services supplying from forests; Improve the knowledge on Lombardia's forests) 5. Detailed actions/measures for implementing each specific area. |

| | |
|-----------------------------------|---|
| Measure Areas | <ul style="list-style-type: none"> • Employment and job opportunities from forests: professional skills improvement, training, changes in structures, technologies and laws, support to forest owners/managers associations, introduction of new techniques for specialised products (biomasses, high-quality broadleaves plantations, short-rotation plantations). • Products and services supplying from forests: reorganisation of forest planning (more oriented towards promotion and enhancement of forest multi-functions); upgrade of structures and infrastructures within the sector; pilot projects on forest tourism and recreation; implementation of international agreements and conventions. • Improving the knowledge on Lombardia's forests: creation of large new forest areas in plains (close to urban areas); forest resources and landscape monitoring and protection; research and information. |
| Follow-up / Implementation | |
| Follow-up measures: | <input type="checkbox"/> No follow-up activities so far <input type="checkbox"/> New or adapted funding programme(s) /budget line; name: X New or adapted regulations/laws; name: <ul style="list-style-type: none"> • a new general Forest Law n. 27 (28.10.2004) for the protection and improvement of forest areas, forest landscape and forest economy (<i>Tutela e valorizzazione delle superfici, del paesaggio e dell'economia forestale</i>) (recently modified by the regional law n. 3/2006). • new guidelines for the creation of 10,000 ha of new forests and multifunctional green systems in plain areas (<i>Linee guida per la realizzazione di 10.000 ettari di nuovi boschi e sistemi verdi multifunzionali</i>) (DGR 2512 – 11.05.2006). <input type="checkbox"/> New or adapted informational campaigns/instruments; name: <input type="checkbox"/> New or restructured institutions/organisations; name: <input type="checkbox"/> Implementation in forest policy: |
| General comment: | Research needs: <ul style="list-style-type: none"> • marketing innovation for commercial promotion of forest services and new products in the market; • development of new market-based instruments to remunerate and compensate forest owners for public services provided by active management; • organisational innovation regards the creation and management of private-public intersectoral partnerships; • contractual agreements (focus on small-scale harvesting companies) Further sources: Initiatives, research and actions in forestry and for the mountain agriculture 2001-2003 (<i>Piano triennale 2001-2003 di iniziative, interventi e ricerche in campo forestale e per l'agricoltura di montagna</i>). Available at: http://agricoltura.regione.lombardia.it/sito |

4.2 Integration of innovation

Table 8a: Part B - Overall Innovation Orientation

| | | |
|--|--|---|
| Name: | Guidelines for forest and highland's resources improving (<i>Linee di indirizzo per la valorizzazione delle risorse forestali e montane</i>) | |
| Overall innovation orientation (use word search function). | Please mark the frequency of occurrence of the <u>more generic terms</u> 'innovation' or synonyms ('new products', 'new services', 'new processes', new marketing methods', 'new business models') in the document | <input type="checkbox"/> never <input type="checkbox"/> sometimes X frequently (about 70 times) |

| | | |
|---|--|--|
| | <p>Please mark the frequency of occurrence of the forest sector '<u>innovation frontier</u>' – innovation areas identified in Chapter 3 - in the document</p> | <input type="checkbox"/> never <input type="checkbox"/> sometimes <input checked="" type="checkbox"/> frequently Forest public services (about 20 times), wood-based products for energy (10 times), contractual agreements/integration/certification/sustainability (about 40 times), meso-scale forest planning (3 times), forest associations (6 times), public participation/consultation (7 times), GPP (2 times). |
| | <p>Please mark the frequency of occurrence of the <u>terms</u> that are related to innovation, for example entrepreneurship, diversification, competitiveness</p> | <input type="checkbox"/> never <input type="checkbox"/> sometimes <input checked="" type="checkbox"/> frequently Terms used: competitiveness (5 times), entrepreneurship (4 times), diversification (1 time), qualification (10 times), research (about 15 times), testing (about 15) |
| <p>Further comments on overall innovation orientation of the document: High overall innovation orientation. Clearly stated in the defined strategic objectives; less evident in the proposed instruments/measures (in other words, it is not always clear how this innovation orientation will be realised/reached in practice).</p> | | |
| <p>Relevance of innovation: Please mark how much relevance is given to innovation in the document (one answer)</p> | <input type="checkbox"/> No relevance at all <input type="checkbox"/> Marginal issue <input type="checkbox"/> One issue among others <input checked="" type="checkbox"/> Important issue <input type="checkbox"/> Central issue Comments: The need for innovation, research, testing is clearly stated in the document, both in the general part (introduction and general strategic goals) and in the description of several strategic and functional objectives. The need for innovation is also evident into the part describing strategies/measures that will be used to reach the objectives, but the practical actions that will be implemented remain more vague. | |
| <p>Degree of specification: Please mark how general or specific innovation is addressed by the document (one answer) Please use comments section to describe if the degree of specification varies for different parts of the document, esp. when concerning forestry</p> | <input type="checkbox"/> very general (<i>innovation is named in general parts, e.g. preamble, but no related goals, measures, identified needs or similar are addressed by the document</i>) <input checked="" type="checkbox"/> rather general (<i>innovation is addressed in overall goals, needs are identified but no specification of measures</i>) <input type="checkbox"/> rather specific (<i>innovation is addressed in concrete goals, measures are formulated</i>) <input type="checkbox"/> very specific (<i>quantified goals related to innovation are formulated, concrete measures introduced, a fixed budget and timetable exist</i>) Comments: Innovation is mainly considered a means to reach both overall general goals (improvement of forests and highlands resources) and specific strategic objectives related to different themes (soil and hydro-geological protection, environment and landscape quality conservation, highland socio-economic development). | |

| | |
|---|--|
| <p>Understanding of innovation policy</p> <p>Please assess what overall understanding of innovation policy is reflected in the document. See chapter 2.2.1</p> | <p><input type="checkbox"/> Predominately traditional science and technology policy</p> <p><input type="checkbox"/> Traditional S&T policy with systemic elements</p> <p><input checked="" type="checkbox"/> Systemic innovation policy with S&T policy elements</p> <p><input type="checkbox"/> Predominantly systemic innovation policy</p> <p>Comments: In the document, innovation is considered as a complex process, involving various actors and institutions (public and private stakeholders, public authorities, research institutes), necessarily based on multiple sources (research and testing activities, interactions and coordination between different sectors, etc.). For some of the identified innovation field, clear development paths and strategies are (shortly) defined, within a wider general scope of the policy towards system's innovation. Innovation policy is not limited to the economic domain, but refers also to social needs (education, culture, quality of life, health, human security, quality of food, tourism development, recreation, etc.) and environmental aspects (ecosystems conservation, water resources and soil protection, etc.) domains. Nevertheless, the document partially refers to innovation as a linear process based on traditional science and technology approach (e.g. new wooden-based renewable products development, pilot project for testing meso-scale forest planning systems, testing special forest management systems for educational activities, recognised role of research institutes and Universities in providing information, updates and technical assistance to private and public actors, etc.).</p> |
| <p>Goals and objectives:</p> <p>See above in the present table.</p> | |
| <p>Issues, problems and related topics:</p> <p>See above in the present table.</p> | |
| <p>Innovation areas:</p> <p>The main innovation areas are:</p> <ul style="list-style-type: none"> • Testing of techniques and technologies for land and natural resources uses with low or zero environmental impacts (environmentally-friendly production processes, sustainable management systems). • Identification of new organisational and management systems within the forestry sector, involving multiple functions and actors (vertical and horizontal integration between forest managers/owners, harvesting and wood processing companies, end-users and customers, local NGOs, public authorities, etc.) by means of new types of management agreements, creation of associations, value added products marketing, etc. • Qualification and diversification of products/services supply, improvement of social and human capital at local level (professional skills enhancement, training, etc.), support and technical assistance to new entrepreneurs development. • Development of new forest planning and management systems at meso-scale level, for better (with a wider, longer-term approach) programming the strategies for highlands use and socio-economic development. • Finding ways and instruments to recognise the total economic value of forests and to internalise it, taking into account forests' multiple functions in terms of environmental and social benefits and market-based mechanism for environmental services payments. • Enhancement of instruments and knowledge and development of new communication and networking systems for providing administrative-technical support to local private companies, forest owners and public authorities. • Development of new, specialised forest-wood chains (biomasses for energy production, high-quality wood production for industrial uses, high value-added specialised products). <p>Other minor innovation areas are mentioned. About 6 of the above reported main innovation areas are included within the "innovation frontier" for Italy (results reported in table 3.1).</p> | |
| <p>General comment: See previous table (Part A - General Document Information) on the same document.</p> | |

Table 9b: Part B - Overall Innovation Orientation

| | | |
|---|--|---|
| <p>Name:</p> | <p>Regional Agricultural Plan 2000-2002 – Lombardia Forest Policy Guidelines (where 'regional' refers to Lombardia Administrative Region – in North Italy) <i>(Regione Lombardia – Piano Agricolo Triennale Regionale 2000-2002 - Linee guida di politica forestale regionale)</i></p> | |
| <p>Overall innovation orientation (use word search function).</p> | <p>Please mark the frequency of occurrence of the <u>more generic terms</u> 'innovation' or synonyms ('new products', 'new services', 'new processes', 'new marketing methods', 'new business models') in the document</p> | <p><input type="checkbox"/> never X sometimes (less than 10 times) <input type="checkbox"/> frequently</p> |
| | <p>Please mark the frequency of occurrence of the forest sector '<u>innovation frontier</u>' – innovation areas identified in Chapter 3 - in the document</p> | <p><input type="checkbox"/> never X sometimes <input type="checkbox"/> frequently</p> |
| | <p>Please mark the frequency of occurrence of the <u>terms</u> that are related to innovation, for example entrepreneurship, diversification, competitiveness</p> | <p><input type="checkbox"/> never X sometimes <input type="checkbox"/> frequently Terms used: entrepreneurship (2 times), research (2 times), testing (2 times)</p> |
| | <p>Further comments on overall innovation orientation of the document: Overall innovation orientation is very limited.</p> | |
| <p>Relevance of innovation: Please mark how much relevance is given to innovation in the document (one answer)</p> | <p><input type="checkbox"/> No relevance at all X Marginal issue <input type="checkbox"/> One issue among others <input type="checkbox"/> Important issue <input type="checkbox"/> Central issue Comments: Limited to few areas (forest planning, new production techniques for few specialised products and plantations, etc. – see table Part A of the same document)</p> | |
| <p>Degree of specification: Please mark how general or specific innovation is addressed by the document (one answer) Please use comments section to describe if the degree of specification varies for different parts of the document, esp. when concerning forestry</p> | <p><input type="checkbox"/> very general (<i>innovation is named in general parts, e.g. preamble, but no related goals, measures, identified needs or similar are addressed by the document</i>) <input type="checkbox"/> rather general (<i>innovation is addressed in overall goals, needs are identified but no specification of measures</i>) X rather specific (<i>innovation is addressed in concrete goals, measures are formulated</i>) <input type="checkbox"/> very specific (<i>quantified goals related to innovation are formulated, concrete measures introduced, a fixed budget and timetable exist</i>) Comments: Innovation is a goal, explicitly stated only with regards to few specific forestry issues (see above).</p> | |
| <p>Understanding of innovation policy Please assess what overall understanding of innovation policy is reflected in the document. See chapter 2.2.1</p> | <p><input type="checkbox"/> Predominately traditional science and technology policy X Traditional S&T policy with systemic elements <input type="checkbox"/> Systemic innovation policy with S&T policy elements <input type="checkbox"/> Predominantly systemic innovation policy Comments: Research and information are clearly reported among the practical measures to reach the objectives. Systemic elements refer only to the topic of forest planning (and integration between forest and other land-uses planning).</p> | |
| <p>Goals and objectives: See above. Very limited.</p> | | |
| <p>Issues, problems and related topics: Innovation is considered a marginal issue. No specific problems stated.</p> | | |
| <p>Innovation areas:</p> <ul style="list-style-type: none"> • Forest policy differentiation between mountain forests and plains forests. • Growing role assigned to meso-scale forest planning (Piani di Indirizzo Forestale) and their integration/coordination with other landuse planning instruments at local scale (Provinces). • Introduction of new techniques for specialised products and processes (biomasses, high-quality broadleaves plantations, short-rotation plantations). • Pilot projects on forest tourism and recreation. • Ecocertification of products as a means to improve market opportunities. | | |

Only few (4) of the main innovation areas mentioned in the document are included among the innovation areas reported in the table on 'innovation frontier' (3.1)

General comment: See table Part A of the same document.

Table 10a: Part B - Innovation Support Measures

| Name: | Guidelines for forest and highland's resources improving (<i>Linee di indirizzo per la valorizzazione delle risorse forestali e montane</i>) | |
|--|---|--|
| Innovation support measures <i>Consult classification in chapter 2.2.2</i> | Research and Development | <ul style="list-style-type: none"> • <i>Development of new products, processes, marketing methods, organisational models by enterprises and local public authorities (see above Part B – Overall Innovation Orientation – section: Innovation Areas).</i> • <i>Pilot projects and demonstration projects (meso-scale forest planning systems, forest management systems applied in public owned forests for educational activities, use of low environmental impacts technologies and production systems in protected areas).</i> |
| | Diffusion of innovation | <ul style="list-style-type: none"> • <i>Diffusion of organisational models (informational and administrative-technical support for the establishment of vertical and horizontal integration mechanisms, information/knowledge support provided by research institutes and Universities to private actors and public local authorities)</i> |
| | Strengthening the knowledge base | <ul style="list-style-type: none"> • <i>Professional skills improvement and training of operators/entrepreneurs for reaching higher qualification levels.</i> |
| | Strengthening interaction | <ul style="list-style-type: none"> • <i>Promoting horizontal co-operation among forest owners/managers (creation of forest associations)</i> • <i>Promoting vertical integration between private companies, local public authorities and NGOs</i> • <i>Promoting public-private management agreements/partnerships</i> • <i>Promoting inter-sectoral cooperation (forestry, wood processing, tourism and recreation, industrial, agriculture, environmental protection, services supplying sectors)</i> • <i>Promoting university/research institutions – forest and wood enterprises – local public authorities cooperation.</i> |
| | Demand creation | <ul style="list-style-type: none"> • <i>Reorientation of public procurement policies towards sustainable or environmentally-friendly produced products/services (GPP)</i> • <i>Education and communication, to the large public, on the multiple-functionality of forests to enhance a 'responsible-based approach' instead than a 'command and control measures-based approach'.</i> |
| | Improving frame conditions | <ul style="list-style-type: none"> • <i>Institutional and legislative reforms (updating and simplification of forest, watershed management and protected areas laws; (limited) decentralisation of responsibilities for forest management; improvement of 'good practices' sets for natural resources management).</i> • <i>Planning instruments reforms (wide revision and reorganisation of forest sector planning and programming instruments).</i> • <i>Organisational systems reforms (not at single firm's scale but at wider scale, involving various sectors and actors - both private and public)</i> |
| Comments --- | | |
| Priorities | Improving frame conditions seems to be the priority areas for innovation support within the policy because the listed instruments are described rather in detail in a specific part of the document itself (Chapter 4). All the other mentioned categories are referring to some of the strategies listed for each functional objectives. | |
| Assessment of overall relevance | The category 'Improving frame conditions' has a high relevance (see above comments). The other mentioned categories are a relatively limited part of the whole set of support measures proposed by the document. | |
| Promotion of innovation | See above comments. | |

| | |
|-------------------------|--|
| General comment: | See previous table (Part A - General Document Information) on the same document. |
|-------------------------|--|

Table 9b: Part B - Innovation Support Measures

| | | |
|--|--|---|
| Name: | Regional Agricultural Plan 2000-2002 – Lombardia Forest Policy Guidelines (where 'regional' refers to Lombardia Administrative Region – in North Italy) <i>(Regione Lombardia – Piano Agricolo Triennale Regionale 2000-2002 - Linee guida di politica forestale regionale)</i> | |
| Innovation support measures <i>Consult classification in chapter 2.2.2</i> | Research and Development | Mentioned. |
| | Diffusion of innovation | Pilot projects to improve information on tourism and recreation in forests. |
| | Strengthening the knowledge base | Mentioned, but not detailed described. |
| | Strengthening interaction | The issue is mentioned in general terms. One measure to support the cooperation and interaction between forest owners and their association. One measure to support the interaction with other forest administrations (closed regions and countries). |
| | Demand creation | Promotion of ecocertification of forest products. Promotion of specialised timber products (biomasses, high-quality broadleaves, short rotation forestry) |
| | Improving frame conditions | Structures and infrastructures upgrade. Institutional and laws reforms mentioned but not clearly described with specific measures. Planning instruments and integration between forest-rural-urban planning sectors. |
| | Comments: very limited measures, not detailed, no budget allocated for implementing them. | |
| Priorities | Forest planning at meso-scale level and integration with other planning instruments. Mentioned several times in different parts of the document. | |
| Assessment of overall relevance | Very limited. | |
| Promotion of innovation | Very limited. | |
| General comment: | See table Part A of the same document. | |

Table 11a: Part B - Cross-sectoral coordination

| | |
|---|---|
| Name: | Guidelines for forest and highland's resources improving <i>(Linee di indirizzo per la valorizzazione delle risorse forestali e montane)</i> |
| Policy formulation | |
| Co-ordination with other processes and documents | A new forest law proposal, not yet approved (see table Part A). Document: Descriptive report presenting the proposal for a new forest law at the Council of Trento Autonomous Province. Available at: http://www.consiglio.provincia.tn.it/documenti_pdf/idap_41686.pdf |
| Administrative Co-ordination: | <input type="checkbox"/> between different sections/departments within the same ministry; specify: ____ <input type="checkbox"/> between different ministries, specify: ____ <input type="checkbox"/> between ministries and other public organizations / agencies, specify: ____ Comments: No administrative actors at national level (ministry) involved. At local level (Autonomous Province of Trento) the policy was formulated mainly by the Forests and Highlands Resources Department (with |

| | |
|--|--|
| | contribution of the 3 main Services: Forests and Fauna Service, Mountain Watersheds Service, Nature Conservation and Environment Improvement Service) |
| Stakeholder involvement | <p>X Forestry: name most important organisations: <i>Consorzio Comuni Trentini</i> (public forest owners association), <i>Federforeste</i> (private forest owners association), <i>Federazione Trentina delle Cooperative</i> (cooperatives' federation of Trentino area),</p> <p><input type="checkbox"/> Forest-based industries: name most important organisations: Associazione Industriale (industries)</p> <p><input type="checkbox"/> Agriculture: name most important organisations: <i>Camera di Commercio Agricoltura e Artigianato di Trento</i> (federation of traders, farmers and small industries of Trento province)</p> <p><input type="checkbox"/> Tourism: name most important organisations: _____</p> <p><input type="checkbox"/> Energy: name most important organisations: _____</p> <p><input type="checkbox"/> Environment: name most important organisations: _____</p> <p>X Other sector: University : name most important organisations: Dept. TESAF – Faculty of Agriculture - University of Padua.</p> <p>X Other sector: employment: name most important organisations: CGIL and CISL (workers unions)</p> <p><u>Comments:</u> The policy has mainly been developed by the staff (officials) of the 3 above mentioned Services of the Autonomous Province of Trento with the participation and technical assistance of external experts (Faculty of Agriculture – University of Padua). Nevertheless, since 1999, a kind of 'permanent consultative working group' has been formally established for permanently discussing about forestry-wood sector issues in Trento province (<i>Tavolo provinciale per il settore foresta/legno</i>). The above mentioned stakeholders are official member of this 'consultative working group'.</p> |
| Coordination mechanisms: | <p><input type="checkbox"/> Formal (central) coordination body; name: _____</p> <p><input type="checkbox"/> Formal coordination process</p> <p>X Inter-sectoral working groups</p> <p><input type="checkbox"/> Inter-sectoral advisory body</p> <p><input type="checkbox"/> Formal mandatory consultation process</p> <p><input type="checkbox"/> Formal voluntary consultation process</p> <p><input type="checkbox"/> Informal consultations (please describe _____)</p> <p><input type="checkbox"/> Others: _____</p> |
| Policy Implementation | |
| Responsible actors and their roles: | Not defined in detail. Of course, for institutional and legislative framework reforms, the responsible actors are those institutions in charge for laws developing and approving at local level (Council of Autonomous Province of Trento, etc.). For single innovation areas e.g. development of new market mechanisms for environmental forest services, several actors have to be involved but responsibilities are not clearly assigned. |
| Level of delegation | <p><input type="checkbox"/> Decentralized, e.g.</p> <p>X Central (public agency: Autonomous Province of Trento - Department)</p> <p>X Outsourced to private actors (parts of the policy require the direct involvement of private sector: wood companies, forest owners, forest and tourism entrepreneurs, farmers, ...)</p> <p><input type="checkbox"/> Local, e.g. by municipalities</p> <p><input type="checkbox"/> Regional, e.g. by regional public actors</p> <p><input type="checkbox"/> Others: _____</p> |
| General comment | See previous table (Part A - General Document Information) on the same document. |

Table 12b: Part B - Cross-sectoral coordination

| | |
|--------------|--|
| Name: | Regional Agricultural Plan 2000-2002 – Lombardia Forest Policy Guidelines (where 'regional' refers to Lombardia Administrative Region – in North Italy) <i>(Regione Lombardia – Piano Agricolo Triennale Regionale 2000-2002 - Linee guida di politica forestale regionale)</i> |
|--------------|--|

| | |
|---|--|
| Policy formulation | |
| Co-ordination with other processes and documents | <ul style="list-style-type: none"> • Regional Agricultural Plan 2000-2002 (Lombardia Region) • Rural Development Programme 2000-2006 (Lombardia Region) • Initiatives, research and actions in forestry and for the mountain agriculture 2001-2003 (<i>Piano triennale 2001-2003 di iniziative, interventi e ricerche in campo forestale e per l'agricoltura di montagna</i>). |
| Administrative Co-ordination: | <input type="checkbox"/> between different sections/departments within the same ministry; specify: _____ <input type="checkbox"/> between different ministries, specify: _____ <input type="checkbox"/> between ministries and other public organizations / agencies, specify: _____ <u>Comments:</u> No national administrative organisations involved. Coordination has been applied among local level public authorities (Lombardia Region, Provinces, association of municipalities in mountain areas – <i>Comunità Montane</i> , regional protected areas agencies) |
| Stakeholder involvement | <input type="checkbox"/> Forestry: name most important organisations: _____ <input type="checkbox"/> Forest-based industries: name most important organisations: _____ <input type="checkbox"/> Agriculture: name most important organisations: _____ <input type="checkbox"/> Tourism: name most important organisations: _____ <input type="checkbox"/> Energy: name most important organisations: _____ <input type="checkbox"/> Environment: name most important organisations: _____ <input type="checkbox"/> Other sector: _____: name most important organisations: _____ <input type="checkbox"/> Other sector: _____: name most important organisations: _____ <u>Comments:</u> No formally stakeholders' involvement. Only public authorities have been officially included in definition and approving the policy document. |
| Coordination mechanisms: | X Formal (central) coordination body; name: Lombardia Region – DG Agriculture – Rural Environment and Forest Policies Service <input type="checkbox"/> Formal coordination process <input type="checkbox"/> Inter-sectoral working groups <input type="checkbox"/> Inter-sectoral advisory body <input type="checkbox"/> Formal mandatory consultation process <input type="checkbox"/> Formal voluntary consultation process <input type="checkbox"/> Informal consultations (please describe _____) <input type="checkbox"/> Others: _____ |
| Policy Implementation | |
| Responsible actors and their roles: | Within their specific field of competencies: Lombardia Region, Provinces, <i>Comunità Montane</i> (associations of municipalities in mountain areas), Parks (only those relevant at regional level), plus the ERSAF Lombardia (regional public agency with operational competencies in few specific sub-sector: biodiversity conservation, environmental education, specialised plantations) |
| Level of delegation | X Decentralized (see above) X Central (Lombardia region as main public agency, with various sectors partially involved a part from the forestry sector: environment protection agency, mountain watersheds and water resources management agency, etc.) X Outsourced to private actors (very limited: for professional training, educational activities) <input type="checkbox"/> Local, e.g. by municipalities <input type="checkbox"/> Regional, e.g. by regional public actors <input type="checkbox"/> Others: _____ |
| General comment | See table Part A of the same document. |

5 Innovation policy – National Reform Programme

5.1 General information

Table 13: Part A - General document information

| | |
|--|--|
| Name: | Plan for Innovation, Growth and Employment. Italian Plan for the implementation of the Lisbon European strategy (PICO-Piano per l'Innovazione, la Crescita e l'Occupazione. Piano italiano in attuazione del rilancio della Strategia europea di Lisbona) |
| Adoption: Please mark by whom and at which level the document is adopted | <input type="checkbox"/> Parliament <input checked="" type="checkbox"/> Government <input type="checkbox"/> Ministry: _____ <input type="checkbox"/> Others: _____ <input type="checkbox"/> No formal approval Level: <input type="checkbox"/> National <input type="checkbox"/> Regional <input type="checkbox"/> Local Adoption date: 2005 |
| Validity period: | 2005-08 |
| Revision: | Presumably in 2008 |
| Monitoring/ Evaluation: | Not clearly |
| Related documents: | Lisbon strategy; many specific programme carried out at national and interregional level related to the issue |
| Geographical scope: | <input checked="" type="checkbox"/> National <input type="checkbox"/> Regional; name: _____ <input type="checkbox"/> Local, name: _____ |
| Budget: | 26.4 billion € |
| General description of contents as written in document | |
| Objective of the document | The 24 guide lines defined by the European Council and grouped in 5 main objectives (see below: priorities) |
| Priorities | 5 main objectives: <ul style="list-style-type: none"> - Enlargement of free decision area for the citizens and the companies - Supporting R&T and technological innovations - Strengthening education and training - Improvement of material and immaterial infrastructures - Environmental protection |
| Structure | The document is organised in 5 sections: <ul style="list-style-type: none"> - Introductory section describing the Italian context - Priorities defined by the Italian Government among the 24 guide lines - Initiatives (law, regulations, sectoral programmes, ...) adopted to implement the Lisbon strategy in Italy - Regional cohesion - The frame for coordination and financial support to the initiatives undertaken |
| Measure Areas | Almost all the main areas of innovation |
| Follow-up / Implementation | |

| | |
|----------------------------|--|
| Follow-up measures: | <input type="checkbox"/> No follow-up activities so far <input checked="" type="checkbox"/> New or adapted funding programme(s) /budget line; name: <input checked="" type="checkbox"/> New or adapted regulations/laws; name: <input checked="" type="checkbox"/> New or adapted informational campaigns/instruments; name: <input checked="" type="checkbox"/> New or restructured institutions/organisations; name: <input type="checkbox"/> Implementation in forest policy: no reference |
| General comment: | The word forest(s) and wood is not mentioned in the document. The word "wood" is mentioned once in a list of vulnerable sector to international competition (the wood-furniture-building sector) |

5.2 Integration of innovation

Table 14: Part B - Overall Innovation Orientation

| | |
|---|--|
| Overall innovation orientation | Occurrence of the <u>more generic terms</u> 'innovation' or synonyms <input type="checkbox"/> never <input type="checkbox"/> sometimes <input checked="" type="checkbox"/> frequently |
| | Occurrence of the forest sector ' <u>innovation frontier</u> ' <input checked="" type="checkbox"/> never <input type="checkbox"/> sometimes <input type="checkbox"/> frequently |
| | occurrence of the <u>terms</u> that are related to innovation, for example entrepreneurship, diversification, competitiveness <input type="checkbox"/> never <input type="checkbox"/> sometimes <input checked="" type="checkbox"/> frequently Terms used: competitiveness, research and innovation, diversification, internationalisation |
| | Further comments on overall innovation orientation of the document: no mention to the forest sector |
| Relevance of innovation: | <input type="checkbox"/> No relevance at all <input type="checkbox"/> Marginal issue <input type="checkbox"/> One issue among others <input type="checkbox"/> Important issue <input checked="" type="checkbox"/> Central issue Comments: no mention to the forest sector |
| Degree of specification: | <input type="checkbox"/> very general <input checked="" type="checkbox"/> rather general <input type="checkbox"/> very specific |
| Understanding of innovation policy | <input type="checkbox"/> Predominately traditional science and technology policy <input type="checkbox"/> Traditional S&T policy with systemic elements <input type="checkbox"/> Systemic innovation policy with S&T policy elements <input checked="" type="checkbox"/> Predominantly systemic innovation policy |
| Goals and objectives: No specific objectives in the field of innovation in the forestry sector are reported. | |
| Issues, problems and related topics: | |
| Innovation areas: all the innovation areas and innovation instrument are considered in a quite general way. | |
| General comment: the documents is very general in its strategic objectives and provides a frame reference for the innovation policy at national level : The forestry sector is not specifically mentioned. Also the pulp and paper, furniture and building segments are not considered. Attention is given to the problem of innovation in the use of renewable resources. | |

Table 15: Part B - Innovation Support Measures

| | | |
|---|---|--|
| Innovation support measures | Research and Development | See the 24 guide lines defined by the European Council for the Lisbon strategy |
| | Diffusion of innovation | |
| | Strengthening the knowledge base | |
| | Strengthening interaction | |
| | Demand creation | |
| | Improving frame conditions | |
| Comments: the document is not much innovative with respect to the EC planning instruments and it provides some information on the way Italy is going to implement the strategy | | |
| Priorities | See above | |
| Assessment of overall relevance | Innovation is the key issue in the document | |
| Promotion of innovation | See above | |
| General comment: | See above | |

Table 16: Part B - Cross-sectoral coordination

| | |
|---|--|
| Policy formulation | |
| Co-ordination with other processes and documents | See above |
| Administrative Co-ordination: | <input type="checkbox"/> between different sections/departments within the same ministry; specify: _____ <input type="checkbox"/> between different ministries, specify: _____ <input type="checkbox"/> between ministries and other public organizations / agencies, specify: _____ The document has been approved by the Prime Minister office so it is implicitly is an instrument of inter-ministry coordination |
| Stakeholder involvement | <input type="checkbox"/> Forestry: name most important organisations: _____ <input type="checkbox"/> Forest-based industries: name most important organisations: _____ <input type="checkbox"/> Agriculture: name most important organisations: _____ <input type="checkbox"/> Tourism: name most important organisations: _____ <input type="checkbox"/> Energy: name most important organisations: _____ <input type="checkbox"/> Environment: name most important organisations: _____ <input type="checkbox"/> Other sector: _____: name most important organisations: _____ <input type="checkbox"/> Other sector: _____: name most important organisations: _____ Comments: No mention is made to any stakeholders involvement |
| Coordination mechanisms: | <input checked="" type="checkbox"/> Formal (central) coordination body; name: Prime Minister <input checked="" type="checkbox"/> Formal coordination process <input checked="" type="checkbox"/> Inter-sectoral working groups <input checked="" type="checkbox"/> Inter-sectoral advisory body <input type="checkbox"/> Formal mandatory consultation process |

| | |
|--|---|
| | <input type="checkbox"/> Formal voluntary consultation process <input type="checkbox"/> Informal consultations (please describe _____) <input type="checkbox"/> Others: _____ |
| Policy Implementation | |
| Responsible actors and their roles: | Public authorities, mainly at State and Regional levels |
| Level of delegation | <input checked="" type="checkbox"/> Decentralized, e.g. <input checked="" type="checkbox"/> Central, e.g. ministry, public agency <input checked="" type="checkbox"/> Outsourced to private actors <input type="checkbox"/> Local, e.g. by municipalities <input type="checkbox"/> Regional, e.g. by regional public actors <input type="checkbox"/> Others: _____ |
| General comment | The document is aimed to give consistency and coordination to many programmes and measures defined at national and regional level for stimulating innovation policy both in the private (productive) sectors and in public administration. This can explain the multiple answers given to some questions. |

6 Rural development policy: Rural Development Programmes

6.1 General information

Table 17a: Part A - General document information

| | |
|--|--|
| Name: | Rural Development Plan – Veneto Region - Italy |
| Adoption: Please mark by whom and at which level the document is adopted | <input type="checkbox"/> Parliament <input checked="" type="checkbox"/> Government (regional) <input type="checkbox"/> Ministry: _____ <input type="checkbox"/> Others: _____ <input type="checkbox"/> No formal approval Level: <input type="checkbox"/> National <input checked="" type="checkbox"/> Regional <input type="checkbox"/> Local Adoption date: 06/02/2007 The program is now under negotiation with the EU Commission |
| Validity period: | 2007-2013 |
| Revision: | New program. No revision |
| Monitoring/ Evaluation: | The implementation of the document is monitored with yearly frequency. An ex-ante evaluation has taken place, along with SEA. Mid-term and ex-post evaluations are foreseen. |
| Related documents: | EU regulation National strategic plan Regional Strategic Document |
| Geographical scope: | <input type="checkbox"/> National <input checked="" type="checkbox"/> Regional; name: Veneto <input type="checkbox"/> Local, name: |
| Budget: | 402.457.000 € (EAFRD contribution for the whole period); 50.563.280 € (budget for forestry measures for the whole period, of which 41.704.545 € public expenditure). |
| General description of contents as written in document | |
| Objective of the document | One main objective per each axis: 1) improving competitiveness of agriculture and forestry by supporting restructuring, development and innovation; 2) improving environment and countryside by supporting land management; 3) improving quality of life in rural areas and encouraging diversification of economic activity. Forestry measures are mainly concentrated in axis 1 (improving competitiveness) and Axis 2 (environment) |
| Priorities | 1) improving competitiveness of agriculture and forestry; 2) improving environment and countryside; 3) quality of life in rural areas and diversification of rural economy. |
| Structure | SWOT Analysis and ex-ante evaluation; justification of the priorities chosen; description of axes and measures; financing plan; elements needed for the appraisal; information on the complementarity with the measures financed by the other common agricultural policy instruments, through cohesion policy as well as by the Community support instrument for fisheries; programme implementing arrangements |
| Measure Areas | Two general types of measures included (improving competitiveness of forest sector, improving environmental conditions and countryside) |
| Follow-up / Implementation | |
| Follow-up measures: | <input checked="" type="checkbox"/> No follow-up activities so far <input type="checkbox"/> New or adapted funding programme(s) /budget line; name: <input type="checkbox"/> New or adapted regulations/laws; name: <input type="checkbox"/> New or adapted informational campaigns/instruments; name: |

| | |
|-------------------------|---|
| | <input type="checkbox"/> New or restructured institutions/organisations; name: <input type="checkbox"/> Implementation in forest policy: |
| General comment: | Monitoring the effects of individual innovative measures, Analysis of the process of evaluation with reference to innovation/innovative measures New governance approaches in the implementation of forestry measures: <ul style="list-style-type: none"> ❖ area based measures i.e. measures adopted by a group of farmers or forest owners in adjacent areas approved and implemented on the basis of a collective/participative approach ❖ measures designed and implemented at the level of production chains (i.e. biomass production chain where different subjects take part to the project: forest owners, forest harvest enterprises, energy industries) ❖ investigate, particularly in the case of "filier approach" the level of integration of different policies (i.e rural development policy and regional –obj 2- policy and/or national and regional policies) |

Table 18: Part B - Overall Innovation Orientation

| | | |
|---|--|--|
| Overall innovation orientation (use word search function). | Please mark the frequency of occurrence of the <u>more generic terms</u> 'innovation' or synonyms ('new products', 'new services', 'new processes', 'new marketing methods', 'new business models') in the document | <input type="checkbox"/> never <input type="checkbox"/> sometimes <input checked="" type="checkbox"/> frequently |
| | Please mark the frequency of occurrence of the forest sector ' <u>innovation frontier</u> ' – innovation areas identified in Chapter 3 - in the document | <input type="checkbox"/> never <input checked="" type="checkbox"/> sometimes <input type="checkbox"/> frequently |
| | Please mark the frequency of occurrence of the <u>terms</u> that are related to innovation, for example entrepreneurship, diversification, competitiveness | <input type="checkbox"/> never <input type="checkbox"/> sometimes <input checked="" type="checkbox"/> frequently Terms used: entrepreneurship, diversification, competitiveness |
| | Further comments on overall innovation orientation of the document: | |
| Relevance of innovation: Please mark how much relevance is given to innovation in the document (one answer) | <input type="checkbox"/> No relevance at all <input type="checkbox"/> Marginal issue <input type="checkbox"/> One issue among others <input checked="" type="checkbox"/> Important issue <input type="checkbox"/> Central issue Comments: RDP is extremely relevant for forest sector in Italy and in Veneto Region (12% of total budget of RDP has been devoted to forestry measures in the 2000-2007 programming period). However both in the previous programming period as well as in the new one (2007-2013) innovation seems to be only one way to reach the objectives of the program (competitiveness, environment, rural development). However going into the detail of measures and actions a certain degree of innovation can be found. | |
| Degree of specification: Please mark how general or specific innovation is addressed by the document (one answer) Please use comments section to describe if the degree of specification varies for different parts of the document, esp. when concerning forestry | <input type="checkbox"/> very general (<i>innovation is named in general parts, e.g. preamble, but no related goals, measures, identified needs or similar are addressed by the document</i>) <input checked="" type="checkbox"/> rather general (<i>innovation is addressed in overall goals, needs are identified but no specification of measures</i>) <input type="checkbox"/> rather specific (<i>innovation is addressed in concrete goals, measures are formulated</i>) <input type="checkbox"/> very specific (<i>quantified goals related to innovation are formulated, concrete measures introduced, a fixed budget and timetable exist</i>) Comments: It seems like innovation represents a means to reach other objectives | |

| | |
|---|--|
| <p>Understanding of innovation policy</p> <p>Please assess what overall understanding of innovation policy is reflected in the document. See chapter 2.2.1</p> | <input checked="" type="checkbox"/> Predominately traditional science and technology policy <input type="checkbox"/> Traditional S&T policy with systemic elements <input type="checkbox"/> Systemic innovation policy with S&T policy elements <input type="checkbox"/> Predominantly systemic innovation policy <p>Comments:</p> |
| <p>Goals and objectives:</p> <p>The main general objective is to improve the efficiency of agricultural and forestry production systems, with actions addressed to the promotion of process, product and organizational innovation</p> | |
| <p>Issues, problems and related topics:</p> <p>Along with innovation, in the SWOT Analysis also diversification and competitiveness of the forestry sector are indicated as important issues and objectives of the program</p> | |
| <p>Innovation areas:</p> <p>With reference to forestry sector, areas of innovation are limited to:</p> <ul style="list-style-type: none"> ▪ Creation of new recreational, educational tourist, sport services in the forest ▪ Biomass for energy: local short production chains ▪ Creation of new local market for wood and non-wood products ▪ New forms of local partnership ▪ Creation of stable systems of stakeholders consultation ▪ New timber selling approaches and tools | |
| <p>General comment:</p> <p>In order to answer some of these questions, you need to know (or at least read) the whole document. This is extremely time consuming</p> | |

Table 19: Part B - - Innovation Support Measures

| | | |
|--|--|---|
| <p>Innovation support measures <i>Consult classification in chapter 2.2.2</i></p> | <p>Research and Development</p> | <ul style="list-style-type: none"> ▪ Forest reserves |
| | <p>Diffusion of innovation</p> | <ul style="list-style-type: none"> ▪ Adding value to forestry products ▪ Improvement/promotion of tourism activities ▪ Incentives for production of renewable energy and bio-fuel ▪ Establishment of short- and mid-term coppicewood for biomass production |
| | <p>Strengthening the knowledge base</p> | <ul style="list-style-type: none"> ▪ Vocational training and information actions for persons engaged in the forestry sector ▪ Use by forest holders of advisory services |
| | <p>Strengthening interaction</p> | <ul style="list-style-type: none"> ▪ Cooperation for development of new products, processes and technologies in the forestry sector ▪ Accessibility to information and communication technologies |
| | <p>Demand creation</p> | <ul style="list-style-type: none"> ▪ Landscape and environmental improvements |
| | <p>Improving frame conditions</p> | <ul style="list-style-type: none"> ▪ Support for the creation and development of micro-enterprises |
| | <p>Comments</p> | |
| <p>Priorities</p> | | <p>Priorities are not explicit in the document and can be deduced by the allocation of funds to each measure; using this criteria, diffusion of innovation seems to be the most relevant priority areas for innovation support</p> |
| <p>Assessment of overall relevance</p> | | <p>With reference to forestry measures, innovation seems to be a relevant issue, but the assessment is very subjective</p> |
| <p>Promotion of innovation</p> | | <p>See previous point; should it be possible to find a more objective way of assessing the degree of innovation in the document?</p> |
| <p>General comment:</p> | | <p>List research needs you identified, they might be taken up in phase</p> |

| | |
|--|---|
| | II of COST E51 Name further reference sources used |
|--|---|

Table 15c: Part B - Cross-sectoral coordination

| | |
|---|--|
| Policy formulation | |
| Co-ordination with other processes and documents | Coordination with regional development policies at national level (the two strategic documents for Rural development are coordinated by means of a process of consultation between Ministry of agriculture (responsible for national strategic plan for rural development) and ministry of economics (Regional development). At regional level the degree of coordination is less relevant / important. |
| Administrative Co-ordination: | <input checked="" type="checkbox"/> between different sections/departments within the same ministry; specify: ____ <input checked="" type="checkbox"/> between different ministries, specify: at national level <input checked="" type="checkbox"/> between ministries and other public organizations / agencies, specify: <u>Comments:</u> a process of consultation of regional ministry of agriculture with other public/private organisation has been carried on during the first phases of program preparation. With regard to public bodies the consultation has involved provincial administrations (nut2), some municipalities, Local action groups, regional rural development agency, agricultural universities and research institutions. The consultation has been done by way of a number of public meetings, and with a web based consultation |
| Stakeholder involvement | <input checked="" type="checkbox"/> Forestry: name most important organisations: association of forest owners, association of forest harvesting industries <input type="checkbox"/> Forest-based industries: name most important organisations: ____ <input checked="" type="checkbox"/> Agriculture: name most important organisations: agricultural trade unions <input type="checkbox"/> Tourism: name most important organisations: ____ <input type="checkbox"/> Energy: name most important organisations: ____ <input checked="" type="checkbox"/> Environment: name most important organisations: WWF and other environment protection organisation <input type="checkbox"/> Other sector: consumers association invited to take part to consultation but non present <input checked="" type="checkbox"/> Other sector: agroindustry <u>Comments:</u> Shortly describe the type of stakeholder involvement |
| Coordination mechanisms: | <input type="checkbox"/> Formal (central) coordination body; name: ____ <input checked="" type="checkbox"/> Formal coordination process <input type="checkbox"/> Inter-sectoral working groups <input type="checkbox"/> Inter-sectoral advisory body <input type="checkbox"/> Formal mandatory consultation process <input checked="" type="checkbox"/> Formal voluntary consultation process <input type="checkbox"/> Informal consultations (please describe ____) <input type="checkbox"/> Others: ____ |
| Policy Implementation | |
| Responsible actors and their roles: | Shortly explain the role of the main actors in the implementation of the document |
| Level of delegation | <input type="checkbox"/> Decentralized, e.g. <input type="checkbox"/> Central, e.g. ministry, public agency <input type="checkbox"/> Outsourced to private actors <input type="checkbox"/> Local, e.g. by municipalities <input checked="" type="checkbox"/> Regional, e.g. by regional public actors |

| | |
|------------------------|---|
| | <input type="checkbox"/> Others: _____ |
| General comment | Effects of the level of delegation in the implementation of forest policies (i.e. implementation at provincial level – or less - is more or less effective than standard – regional/national level – policies?) |

6.2 Integration of innovation

Table 20: Evaluation documents for Task 2: Please list available evaluation documents incl. name, reference number and publication date

To be completed.

Table 21: Part C - Appraisal of Effects - General Information

| | Whole document (RDP) | Forestry Part |
|---|-----------------------------|----------------------|
| Total amount of funding | 727 M€ | 78 M€ |
| Total number of projects | 43.916 | 1.697 |
| Total number of beneficiaries | | |
| Average amount of funding per project | 16.554 € | 45.963 € |
| Median of project funding | | |
| Average amount of funding per beneficiary | | |
| Median of funding per beneficiary | in € | in € |
| General comment: | | |
| incl. research needs and further reference sources used | | |

Table 22: Part C - Appraisal of Effects: Funding for private sector innovation

| Support for | Research & development | Diffusion of innovation | Strengthening knowledge base | Strengthening interaction | Demand Creation |
|--|-----------------------------------|--------------------------------|-------------------------------------|----------------------------------|------------------------|
| Volume of funding in € | 44,046 M€ | 10,407 M€ | 2,019 M€ | 3,214 M€ | |
| Share of funding in overall funding in % | 56% | 13% | 3% | 4% | |
| Number of projects supported | 848 | 233 | 39 | 158 | |
| Share of projects in all projects in % | 50% | 14% | 2% | 9% | |
| Average funding per project in € | 51.941 € | 44.669 € | 51.769 € | 20.342 € | |
| Number of beneficiaries | | | | | |
| Share of beneficiaries in total number of beneficiaries | | | | | |

| | | | | | |
|---|--|---|---|--|--|
| in % | | | | | |
| Average amount of funding per beneficiary in € | | | | | |
| Priorities of funding | Rationalisation of forest management (misura 9.3) | Trade of forest products and services (misura 9.4) | monitoring of forest conditions (done by forest administration) (misura 9.4) | Production chain projects, forest association and forest certification | |
| Overall assessment: | | | | | |
| Please give an overall assessment on the actual support of innovation by the programme. | | | | | |
| General comment: | | | | | |
| incl. research needs and further reference sources used | | | | | |

7 Regional development policy

7.1 General information

Table 23: Part A - General document information

To be completed.

7.2 Integration of innovation

Table 24: Part B - Overall Innovation Orientation

To be completed.

Table 25: Part B - Innovation Support Measures

To be completed.

Table 26: Part B - Cross-sectoral coordination

To be completed.

8 Research needs

Italy is experiencing an interesting case of coordinated research programme in the forestry sector: the Riselvitalia project (Bianchi, 2004) coordinated by the forest research institutes under the control of the Ministry of Agriculture, Forest and Food Policy but involving many extra, mostly public, research organisations.

The research activities are carried out with a strong involvement of regional administrations and this is probably the first positive and remarkable example of coordinated forest research implementation in the country.

Almost all the innovation topics reported in table 1 are being considered by the Riselvitalia project.

Other instruments of research coordination have been created recently, like the portal of the forest research and experimental activities "Ricerca forestale" <http://www.ricercaforestale.it/>

A very successful example of link between research activities and stakeholders demand is the portal devoted to arboriculture <http://www.arboricoltura.it/> , a follow up of the Riselvitalia project.

Even if in Italy stakeholders' involvement is still quite low in the tradition of forest research implementation, some positive steps can be recorded in the recent experiences of sectoral innovation policy.

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